Street Address

30 EAST MAIN STREET

Authorizing CPA Signature

					nd P.A. 71 of 1919	as amended.	Local Unit Name		County
			emment Type		□\ <i>6</i> !!	□Othor	KEENE TO		IONIA
	ount I Year		City	⊠Twp_	☐Village  Opinion Date	Other	INCLINE TO	Date Audit Report Subi	
			, 2007		AUGUST	2, 2007		AUGUST 15, 20	
We a									
We a	re ce	rtifie	d public ac	countants	s licensed to p	oractice in M	lichigan.		
We fu Mana	ırthei igem	r affir ent L	rm the follo etter (repo	wing mat rt of com	terial, "no" res ments and rea	ponses hav commendat	e been disclos ions).	sed in the financial sta	tements, including the notes, or in the
	YES	9			cable box be				a control to the dead in the
1.	×		reporting (	entity not	es to the finar	ncial stateme	ents as neces	sагу.	financial statements and/or disclosed in the
2.	X		(P.A. 275	of 1980)	) or the local u	ınit has not e	exceeded its b	oudget for expenditure	
3.	×		The local	unit is in	compliance w	ith the Unifo	orm Chart of A	ccounts issued by the	Department of Treasury.
4.	×		The local	unit has a	adopted a bud	get for all re	equired funds.		
5.	×		A public h	earing or	n the budget v	vas held in a	accordance wi	th State statute.	
6.	×		The local other guid	unit has i lance as	not violated th issued by the	ie Municipal Local Audit	Finance Act, and Finance	an order issued under Division.	the Emergency Municipal Loan Act, or
7.	X		The local	unit has	not been delir	nquent in dis	stributing tax re	evenues that were col	lected for another taxing unit.
8.	×							y with statutory require	
9.	×		Audits of	Local Un	its of Governr	nent in Mich	nigan, as revis	ed (see Appendix H o	
10.	X		that have	not been	n previously co	ommunicate	d to the Local	ement, which came to Audit and Finance Di under separate cover	our attention during the course of our audit vision (LAFD). If there is such activity that here is such activities th
11.		X	The local	unit is fre	ee of repeated	d comments	from previous	s years.	
12.	X				is UNQUALIF				
13.	X		The local accepted	unit has accounti	complied with	n GASB 34 ( (GAAP).	or GASB 34 as	s modified by MCGAA	Statement #7 and other generally
14.	X							nt as required by cha	
15.	X		To our kr	nowledge	, bank reconc	iliations that	t were reviewe	ed were performed tim	ely.
incl des	luded script	in ton(s	this or any s) of the au	other au thority an	udit report, no nd/or commiss	or do th <b>e</b> y ( ion.	obtain a stand	operating within the lalence audit, please in all respects.	coundaries of the audited entity and is not enclose the name(s), address(es), and a
			closed the			Enclose		ed (enter a brief justificat	ion)
AAE	e nav	e en	iciosea tric	FIOHOWII	<u> </u>		u Hocksoguis	<u> </u>	
Fin	anci	al St	atements			$\boxtimes$			
Th	e lett	er of	Comment	s and Re	commendatio	ns X	Repeated resources	comment: Township do not include the an	minutes on motions to spend township nount to be expended.
Otl	her (	Descri	be)						
			Accountant (I					Telephone Number 616-642-0384	_

City

LAWRENCE TIEJEMA

Printed Name

SARANAC

State

ΜL

Zip

License Number

1101026843

48881

#### TABLE OF CONTENTS

#### MARCH 31, 2007

	<b>Page</b>
Independent Auditor's Report	1 – 2
Management Discussion and Analysis	3 – 9
Basic Financial Statements:	
Government-wide Financial Statement	
Statement of Net Assets	10
Statement of Activities	11 - 12
Fund Financial Statements	
Balance Sheet – Government Funds	13
Reconciliation of Fund Balances on the Balance	
Sheet for Governmental Funds to the Net Assets	
of Governmental Activities on the Statement of	
Net Assets	13
Statement of Revenues, Expenditures, and Changes	10
In Fund Balance – Governmental Funds	14
Reconciliation of the Statement of Revenues,	17
Expenditures, and Changes in Fund Balance to the	
Statement of Activities	14
<b>*************************************</b>	17
Statement of Revenues, Expenditures, and Changes in	15
Fund Balance - Budget and Actual - General Fund	16
Tax Agency Fund Statements	17 - 28
Notes to the Financial Statements	1/-28
Supplementary Information:	
Schedule of General Fund Revenues, Expenditures,	
And Changes in Fund Balance – Budget and Actual (detail)	29 – 32
Tax Agency Fund, Schedules of Receipts and Disbursements	33-34
14x Agency I und, senedures of Receipts and Disbursements	JJ-JT
Independent Auditor's Report on Internal Control Over Financial	
Reporting and on Compliance and Other Matters Based on an Audit	
Of Financial Statements Performed in Accordance with Government	
Auditing Standards	35 - 36

# Lawrence Tiejema, PC Certified Public Accountant

31 E Main St PO Box 10 Saranac, MI 48881 Phone: 616-642-0384

Fax: 616-642-0610 Email: tiej@sbcglobal.net

#### INDEPENDENT AUDITOR'S REPORT

August 2, 2007

The Township Board Keene Township Ionia County, Michigan

I have audited the accompanying financial statements of the governmental activities and the aggregate remaining fund information of Keene Township, Ionia County, Michigan, as of and for the year ended March 31, 2007, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township's management. My responsibility is to express opinions on these financial statements based on my audit.

I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinion.

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the aggregate remaining fund information of Keene Township, as of March 31, 2007, and the respective changes in financial position, and the budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, I have also issued my report dated August 2, 2007, on my consideration of Keene Township's internal control over financial reporting and my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of my audit.

The Management's Discussion and Analysis on pages 3 to 9 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. I have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, I did not audit the information and express no opinion on it.

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Keene Township's basic financial statements. The governmental schedules have been subjected to auditing procedures applied in the audit of the basic financial statements and, in my opinion, are fairly presented, in all material respects, in relation to the basic financial statements taken as a whole.

Lawrence Tiejema, PC.

Lawren Tiepen

August 2, 2007

#### **Management Discussion and Analysis**

During the year ended March 31, 2007, Keene Township improved the Pinckney Cemetery, put a new coat of paint on its township hall, and expended adequate resources to maintain the township's roads. At the same time, the Township increased interest earnings by allocating more of its cash deposits to certificates of deposit.

#### Financial Highlights

- (1) The Township invested \$7,980 to improve Pinckney Cemetery. Land that had been acquired in 2003 was upgraded with new topsoil, seed, and fertilizer for \$2,730. A perimeter fence was constructed at a total cost of \$5,250.
- (2) The Township Hall was painted in May 2006 at a cost of \$1,948. The new coating will increase the life of the aluminum siding.
- (3) Property tax revenue increased \$9,022 for fiscal year 2007 from fiscal year 2006. An increase of property tax accounted for \$3,862 of this amount, while increased administrative expenses that our treasurer may charge brought in the remainder.
- (4) It was anticipated that the State of Michigan's fiscal crisis would result in lower revenue-sharing income for Keene Township, but the Township actually received \$1,249 more for the year ended March 31, 2007.
- (5) The Township changed its policy on the extra funds in the general fund checking account. It directed the Treasurer to invest the excess funds in certificates of deposit. As a result, interest earnings rose from \$6,288 to \$8,044.
- (6) The Township spent \$22,617 less in road work and expenses than the prior year. Except for brush cutting, the Township did not complete any large road projects as was done in the year ended March 31, 2006.
- (7) The Township received two voting machines from the federal government as part of a grant to upgrade voting machines in the State of Michigan. The two machines have a value of \$12,320.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Township's basic financial statements. The Township's basic financial statements comprise three components: (1) government-wide financial statements; (2) fund financial statements; and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the Township's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all the Township's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Township is improving or deteriorating. The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Township governments may have activities that are intended to recover all or a significant portion of their costs through user fees and charges. Keene Township has no such activities. All financial resources and expenditures are maintained in the general fund. The township also has a tax agency fund which collects real and personal property taxes and disburses these tax revenues to the appropriate governmental units including Keene Township's general fund. Through its general fund, Keene Township provides for general government, public safety, public works, cemeteries, and planning and zoning. The government-wide financial statements can be found on pages 10-12 of this report.

**Fund financial statements**. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Township, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government wide-financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Fiduciary Funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Township's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Keene Township has one fiduciary fund, the tax agency fund.

The basic fiduciary fund statements for the tax agency fund can be found on page 16 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund statements. The notes to the financial statements can be found on pages 17-28 of this report.

#### **Keene Township's Net Assets**

#### **Governmental Activities**

	_	ar ended ch 31, 2007	Year ended March 31, 2006		
Current and other assets	\$	230,358	\$	210,359	
Capital assets		49,414		32,159	
Total assets		279,77 <b>2</b>		242,518	
Long-term liabilities outstanding					
Other liabilities		4,866		4,757	
Total liabilities		4,866		<u>4,</u> 757	
Net assets:					
Invested in capital assets, net of					
related debt		49,414		<b>3</b> 2,159	
Restricted					
Unrestricted		225,492		205,602	
Total net assets		274,906	\$	237,761	

The Township increased its cash deposits by \$15,099 through conservative spending and increased interest earnings on its certificates of deposit. Capital assets increased from \$32,159 to \$49,414 by the making of capital improvements at Pinckney Cemetery and the receipt of new voting machines through a federal grant. Current liabilities remained nearly the same compared to the prior year. These liabilities consist of bills received in March 2007 and paid in April 2007 and pension premium assessments that are received after the fiscal year closes.

#### Keene Township's Changes in Net Assets

#### **Governmental Activities**

Revenue:	Year end	led 03/31/2007	Year ended 03/31/2006		
Program revenue:					
Charges for services	\$	9,331	\$	6,596	
Capital grants and contributions		12,320			
General revenue:					
Property taxes		55,752		46,730	
State Sources		113,363		112,114	
Other		9,424	-	7,477	
Total revenue		200,190		172,917	
Expenses:					
General government		58,861		53,317	
Legislative		9,207		7,948	
Public safety		22,804		24,885	
Public works		53,768		77,322	
Planning and Zoning		12,199		13,777	
Cemetery		6,206		5,480	
Total expenses		163,045		182,729	
Increase (decrease) in net assets		37,145		(9,812)	
Net assets - beginning of year		237,761		247,573	
Net assets - end of year	\$	274,906	\$	237,761	

Keene Township received \$2,735 more for the services it provides for its citizens, businesses, and other governments for year ending March 31, 2007. An important part of this income came from the reimbursements from three school districts for the school elections held in May 2006. Property tax income increased from \$46,730 to \$55,752 on the strength of additional administration fees that the treasurer can charge for the two collections. Total expenditures dropped for the year ended March 31, 2007, since the township did not have any large road projects like it had the prior year.

#### Keene Township's Capital Assets

## Keene Township's Capital Assets (net of depreciation)

### Governmental Activities

	Year ended March 31, 2007			ar ended ch 31, 2006
Land	\$	13,795	\$	13,795
Cemetery improvements		7,714		-
Buildings and Improvements		15,487		17,135
Machinery and Equipment		12,418		1,229
Total Capital Assets	\$	49,414	\$	32,159

Keene Township made improvements to Pinckney Cemetery at a cost of \$7,980 and recorded depreciation expense of \$266. These improvements are part of an ongoing effort to upgrade and maintain the two township cemeteries. The State of Michigan received a pass-through federal grant to upgrade the voting machines state-wide. Keene Township received 2 machines – an M-100 Optical Scan Precinct Tabulator and an Auto Mark Voter Assistant Terminal with a value of \$12,320. Keene Township is responsible for maintaining and repairing these machines.

#### Keene Township - looking ahead

During the year ended March 31, 2007, the Township had a surplus of revenues over expenditures of \$19,890. This built the fund balance from \$205,652 to \$225,492. This fund balance is slightly more than the expenses for an entire year. Normally, a fund balance of this size is not needed, but Keene Township faces many future challenges that may call for using these reserves. First, the township's contracts and agreement cost for fire and ambulance service are increasing steadily. The Township participates in the equipment funding of the Saranac Volunteer Fire Department, and their equipment needs are increasing. Second, township roads and bridges are under increasing stress as our population grows. A road or bridge failure could not be fixed quickly unless Keene Township participates in the funding. Third, our zoning ordinance calls for legal support when it is challenged by a development project and/or special use. Currently, a special use for an athletic field had been conducted without a special use permit. To reach compliance with the land owner, the Township has had to expend over \$3,000 in legal costs to date. If this issue or any other issue leads to a major law suit, the cost could easily exceed \$20,000.

The township board has made every effort to keep costs down on land development projects by requiring bonds of the developers and by collecting appropriate fees for zoning and special use permits. In fact, the Township cashed in a performance bond during the past year and completed the paving of the Country View site condominium's assess road. In future years, the township board plans to take a careful approach to current spending in order to meet any future needs and emergencies.

#### STATEMENT OF NET ASSETS

#### March 31, 2007

		ernmental ctivities
Assets Cash and deposits	\$	176,598
Receivables  Due from other funds  Due from other governments		48,003 3,641
Prepaid expenses		2,116
Capital assets, net of accumulated depreciation		49,414
Total Assets		279,772
Liabilities		
Accounts payable		4,866
Total Liabilities		4,866
Net Assets Invested in capital assets, net of related debt		49,414
Unrestricted net assets		225,492
Total net assets	_\$	274,906

#### **STATEMENT OF ACTIVITIES**

#### FOR THE YEAR ENDED MARCH 31, 2007

				rogram evenues					
Functions/ Programs	Expe	Expenses		Charges for Service		Capital Grants		Net (Expenses) Revenues	
Primary government									
Governmental activities:							_		
General government	\$	58,861	\$	2,871			\$	(55,990)	
Legislative		9,207		3,375		12,320		6,488	
Public safety		22,804						(22,804)	
Public works		53,768						(53,768)	
Planning and Zoning		12,199		2,785				(9,414)	
Cemetery		6,206		300				(5,906)	
Total government activities	\$	163,045	\$	9,331	\$	12,320	\$	(141,394)	

The accompanying notes are an integral part of these financial statements.

(continued)

#### STATEMENT OF ACTIVITIES (CONCLUDED)

#### FOR THE YEAR ENDED MARCH 31, 2007

		Governmental Activities
Changes in net assets Net (expense) revenue	\$	(141,394)
General revenues: Property taxes State revenues Investment earnings Other Income	_	55,752 113,363 8,044 1,380
Total general revenues	_	178,539
Change in net assets		37,145
Net assets, beginning of year	_	237,761
Net assets, end of year	_\$	274,906

(concluded)

# KEENE TOWNSHIP BALANCE SHEET GOVERNMENTAL FUNDS MARCH 31, 2007

ASSETS		NERAL UND			
Cash and deposits	\$	176,598			
Receivables:  Due from other funds		48,003			
Due from other governments		3,641			
Prepaid expenses		2,116			
TOTAL ASSETS		230,358			
LIABILITIES AND FUND BALANCE					
LIABILITIES: Accounts payable and accrued expenditures:					
Accounts payable		4,866			
TOTAL LIABILITIES		4,866			
FUND BALANCE					
Undesignated		225,492			
TOTAL LIABILITIES AND FUND  BALANCE	\$	230,358			
RECONCILIATION OF FUND BALA GOVERNMENTAL FUNDS TO NE ACTIVITIES ON THE STATEMENT Fund balance total governmental funds	T ASSETS FOF NET A	OF THE GOVERN SSETS	MENTAL	\$	225,492
				Ψ	220,432
Amounts reported for <i>governmental activities</i> are different because:	in the state	ment of net assets	<b>3</b>		
Capital assets used in governmental activities and therefore are not reported in the funds.					
Add capital assets  Deduct accumulated depreciation			••••		87,013 (37,599)
Net assets of governmental activities			••••	\$	274,906

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

#### FOR THE YEAR ENDED MARCH 31, 2007

	GENERAL FUND	
REVENUES:	c 55.750	
Property taxes State sources	\$ 55,752 113,363	
Charges for services	9,331	
Interest	8,044	
Other	<u>13,700</u>	
TOTAL REVENUES	200,190	
EXPENDITURES:		
General government	58,346	
Legislative	19,263	
Public safety	22,804	
Public works	53,768	
Planning and zoning	12,199	
Cemetery	13,920	
TOTAL EXPENDITURES	180,300	
REVENUES OVER EXPENDITURES	19,890	
NET CHANGE IN FUND BALANCES	19,890	
FUND BALANCE, BEGINNING OF YEAR	205,602	
FUND BALANCE, END OF YEAR	\$ 225,492	
RECONCILIATION OF THE STATEMENT OF REBALANCES OF GOVERNMENT FUNDS TO THE	EVENUES, EXPENDITURES E STATEMENT OF ACTIVITI	AND CHANGE IN FUND ES
Net change in fund balances total government for Government funds expense capital outlays in the other Statement of Net Assets allocates them over	current year while	19,890
Add Capital Assets acquired and expensed		20,300
Deduct - depreciation expense		
Change in net assets of government activities		\$ 37,145

# KEENE TOWNSHIP STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND

#### FOR THE YEAR ENDED MARCH 31, 2007

						<del></del>		
		BUDGETE				40714	WI P	ARIANCE TH FINAL OSITIVE
	ORIG	INAL	FINA	<u>NL</u>		ACTUAL	(N	EGATIVE)
DEVENIUES.								
REVENUES: Property taxes	\$	44,000	\$	44,000	- \$	55,752	\$	11,752
State sources	Ψ	112,000	Ψ	112,000	Ψ	113,363	•	1,363
Charges for services		3,500		3,500		9,331		5,831
Interest		2,490		2,490		8,044		5,554
Other		<b>2</b> ,400		12,500		13,700		1,200
TOTAL REVENUES		161,990		17 <u>4,490</u>		200,190		25,700
EXPENDITURES								
General government		60,936		61,470		58,346		3,124
Legislative		8,000		20,500		19,263		1,237
Public safety		22,014		22,914		22,804		110
Public works		40,740		54,894		53,768		1,126
Planning and zoning		18,100		18,100		12,199		5,901
Cemetery		12,200		14,400		13,920		480
TOTAL EXPENDITURES		161,990		192,278		180,300		11,978
REVENUES OVER (UNDER)								
EXPENDITURES				(17,788)		19,890	ī	37,678
NET CHANGE IN FUND BALANCES		-		(17,788)		19,890		37,678
FUND BALANCE, BEGINNING OF YEAR		205,602		205,602		205,602		
FUND BALANCE, END OF YEAR	\$	205,602	\$	187,814	\$	225,492		

#### FIDUCIARY FUND

#### **TAX AGENCY FUND**

#### STATEMENT OF NET ASSETS

	MARCH 31, 200	07
Assets Cash in bank	\$	48,003
<b>Liabilities</b> Due to other funds	_\$	48,003

#### STATEMENT OF RECEIPTS AND DISBURSEMENTS

#### FOR THE YEAR ENDED MARCH 31, 2007

#### Receipts

Tax Collections Interest income	\$  1,301,593 987
Total cash receipts	1,302,580
Disbursements	
Tax payments to government agencies	1,299,449
Total cash disbursements	 1,299,449
Total receipts over (under) disbursements	3,131
Cash balance at the beginning of the year	44,872
Cash balance at the end of the year	\$ 48,003

#### NOTES TO THE FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED MARCH 31, 2007

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Keene Township was organized on April 4, 1842, under the applicable laws of the State of Michigan. The Township is governed by a Board of Trustees which consists of Supervisor, Clerk, Treasurer, and two Trustees, and provides the following services: public safety (fire, ambulance), road maintenance, cemetery, public improvements, planning and zoning, and general administrative services.

The financial statements of the Township have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Township's accounting policies are described below:

#### The Reporting Entity

As required by generally accepted accounting principles, these financial statements present a financial report on all funds of Keene Township.

#### Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Keene Township has no business-type activities or funds.

#### NOTES TO THE FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED MARCH 31, 2007

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for government funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and accrual basis of accounting. Agency funds follow the accrual basis of accounting, and they do not follow a measurement focus because they do not report the results of operations (assets equal liabilities). Revenues are recorded when earned and expenses are recorded when liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year in which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they become both measurable and available to finance expenditures in the current period. Property taxes, intergovernmental revenue, charges for services and interest associated with the current fiscal period are all considered to be susceptible to accrual. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the Township. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period.

#### NOTES TO THE FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED MARCH 31, 2007

For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Grant revenues are considered to be available when all eligibility requirements imposed by the provider have been met. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service and compensated absences expenditures are recorded only when payment is due.

#### **Fund Accounting**

The accounts of the Township are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprises its assets, liabilities, fund equity or net assets, revenues, and expenditures or expenses, as appropriate.

Government resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

The Township reports the following major government fund:

General Fund – This fund is the Township's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Additionally, the Township reports the following fund type:

Tax Agency Fund – This fund is used to account for property tax collections from real and personal property owners in Keene Township, and the fund's disbursements to the applicable government entities and agencies.

#### NOTES TO THE FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED MARCH 31, 2007

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance in the Statement of Net Assets and the Statement of Activities.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

#### **Budgets and Budgetary Accounting**

Annual budgets are adopted for the general fund on a basis consistent with generally accepted accounting principles (GAAP). The Township follows these procedures in establishing the budgetary data which is reflected in the financial statements:

- 1. The budgets are generated with input from various department heads, the township supervisor, clerk, treasurer, and township trustees.
- 2. Public hearings are conducted to obtain taxpayer comments and recommendations. The operating budgets include proposed expenditures and the means of financing them.
- 3. The budget is legally enacted through the passage of a resolution.
- **4.** Formal budgetary integration is employed as a management control device during the year for all budgeted funds.
- 5. Budget appropriations lapse at fiscal year-end.

#### NOTES TO THE FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED MARCH 31, 2007

- 6. Adoption and amendments of all budgets used by the Township are governed by Public Act 621. Expenditures may not exceed appropriations at the functional level for all funds (the legal level of budgetary control). The appropriations resolutions are based on the projected expenditure budgets by function. Any amendment to the original budget must meet the requirements of Public Act 621. Any revisions that alter the total expenditures of any department must be approved by the Township Board.
- 7. Budgeted amounts are as originally adopted, or as amended by the Township Board. Supplemental budget appropriations were made during the year.
- 8. Encumbrance accounting is not utilized.

#### **Investments**

Investments are stated at fair value.

#### Restricted Assets

Certain proceeds may be set-aside or restricted for the repayment of debt obligations, a planned capital project, or for any other special purpose. Keene Township has no restrictions on its net assets.

#### **Due To and Due From Other Funds**

Interfund receivables and payables arise from interfund transactions and are recorded by all funds affected in the period in which transactions are executed.

#### NOTES TO THE FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED MARCH 31, 2007

#### **Capital Assets**

Capital assets, which include property, plant and equipment, are reported in the governmental funds in the government-wide financial statements. The Township does not currently own infrastructure (roads, tunnels, bridges, etc.) Capital assets are defined by the government as assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of one year. Such assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated capital assets are valued at their estimated market value on the date received.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable.

Depreciation on the capital assets of the primary government is computed using the straight-line method over the following estimated useful lives:

Depreciable

# Life-YearsBuilding and structures10 - 40Furniture and equipment5 - 15Building and lot improvements15Trucks and vehicles5Machinery and equipment5 - 15

#### **Property Taxes**

Property taxes for the Township are attached as an enforceable lien on property as of December 1 of each year. The December 1 levy is recorded as a revenue during the current fiscal year, and is intended to fund expenditures of the current year. Taxes are levied December 1 and are due without penalty on or before February 14. These winter tax bills include the Township's own property taxes and taxes billed on behalf of the school districts and other entities in Ionia County; summer taxes are collected for the school districts and the County of Ionia.

#### NOTES TO THE FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED MARCH 31, 2007

Real property taxes not collected are returned to the County for collection, which advances the Township 100% for the delinquent taxes. Collection of delinquent personal property taxes remains the responsibility of the Township Treasurer.

#### **Fund Equity**

In the fund statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent restricted net assets equal to restricted assets less related liabilities. The general fund of Keene Township has no reservation or designations of its \$225,492 general fund equity.

#### Risk Management

The Township is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the year ended March 31, 2007, the Township was covered by a liability and property insurance policy in the Michigan Township Participating Plan through Burnham & Flowers Insurance group.

The insurance limitations are: Property, \$154,444; Liability, \$2,000,000; Wrongful acts, \$2,000,000. In addition, the Township has inland marine and crime coverage.

#### NOTES TO THE FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED MARCH 31, 2007

#### 2. CASH AND DEPOSITS AND INVESTMENTS

The cash and deposits, investments and restricted assets for the Township and its component unit are as follows:

Deposits:	Genera	l Fund	Tax Agency		Tax Agency		To	tal
Cash and deposits	\$	72,524	\$	48,003	\$	120,527		
Investments		104,074		<u>-</u>		104,074		
TOTAL	\$	176,598	\$	48,003	\$	224,601		

The carrying amount of the Township's deposits at March 31, 2007, is \$176,598. These deposits are insured by the Federal Deposit Insurance Corporation up to \$100,000. In accordance with the State of Michigan policy limits, these deposits are all deposited in a Michigan bank. All accounts are in the name of the Township and a specific fund or common account. They are recorded in the Township records at fair value.

#### **Statutory Authority**

State statutes authorize the Township to invest in:

- 1. Bond securities, other obligations and repurchase agreements of the United States, or an agency or instrumentality of the United States.
- 2. Certificates of deposit, savings accounts, deposit accounts or depository receipts of a qualified financial institution.
- 3. Commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services that matures not more than 270 days after date of purchase.

#### NOTES TO THE FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED MARCH 31, 2007

- 4. Banker's acceptances of United States banks.
- 5. Obligations of the State of Michigan or its political subdivisions that, at the time of purchase are rated as investment grade by at least one standard rating service.
- 6. Mutual funds registered under the Investment Company Act of 1940 with the authority to purchase only investment vehicles that are legal for direct investment by a public corporation.
- 7. External investment pools as authorized by Public Act 20 as amended through December 21, 1997.

Township investments are categorized to give an indication of the level of risk assumed by the entity at year-end. Category 1 includes investments that are insured or registered, or for which the securities are held by the Township or its agent in the Township's name. Category 2 includes uninsured and unregistered investments for which securities are held by the counterparty's trust department or agent in the Township's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department or agent but not in the Township's name. Investments held by the Township are reported at fair value.

All deposit accounts of Keene Township are in Category 1, registered and insured and are listed as follows:

<u>Depository</u>	Account	Amount @ 03/31/07
General Fund:		
First Bank West Michigan	General Fund checking account	\$ 72,524
First Bank West Michigan	General Fund certificates of deposit	104,074
Tax Agency Fund:	•	
First Bank West Michigan	Operating acct - Tax Agency Fund	48,003
TOTAL DE	EPOSITED FUNDS	<u>\$ 224,601</u>

#### NOTES TO THE FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED MARCH 31, 2007

#### 3. CAPITAL ASSETS

A summary of changes in Capital Assets follows:

	 April 1, 2006	Additions	Disposals	M:	arch 31, 2007
Governmental activities:					
Capital assets, not being depreciated:					
Land	\$ 13,795			\$	13,795
Capital assets, being depreciated:					
Building	31,160				31,160
Building improvements	13,027	-			13,027
Cemetery improvements	-	7,980			7,980
Machinery and equipment	 8,731	12,320			21,051
Total assets being depreciated	52,918	20,300			73,218
Less accumulated depreciation for:					
Building	19,893	779			20,672
Building improvements	7,159	869			8,028
Cemetery improvements	-	266			266
Machinery and equipment	7,502	1,131			8,633
Total depreciation charged	34,554	3,045			37,599
Total capital assets, being depreciated net	18,364			•	35,619
Governmental activities capital assets, net	\$ 32,159			\$	49,414

Depreciation expense was charged to functions/programs of the general government as follows:

Township board	\$	616
Cemetery	÷	266
Clerk		286
Treasurer		229
Township hall		1,648
Total depreciation		3,045

#### NOTES TO THE FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED MARCH 31, 2007

#### 9. CONTRIBUTORY PENSION PLAN

Keene Township contributes to a group pension plan through John Hancock Life Insurance Company. The eligible participants are the elected officials and zoning administrator. The Township contributes according to the participants compensation in the following manner:

Participants who earn less than \$400	\$ 100
Participants who earn \$400 to \$799	200
Participants who earn \$800 to \$1,999	300
Partcipants who earn \$1,200 to \$1,599	400
Participants who earn \$1,600 or more	500

No contributions are made by the participants. During the year ended March 31, 2007, the Township's contributed \$3,416 for wages paid from April 20, 2005, through April 19, 2006. For the year ended April 19, 2007, the Township has accrued a pension liability of \$3,045 based on compensation paid to the participants.

#### 10. LITIGATION

In the normal course of its activities, the Township has become a party in various legal actions, including property tax assessment appeals. Management of the Township is of the opinion that the outcome of such actions will not have a material effect on the financial position of the Township and, therefore, has not reflected loss reserves in the financial statements.

#### 11. ESCROW ACCOUNTS

As of March 31, 2007, Keene Township has no escrow accounts. Prior escrow accounts covered the engineering, legal, and professional expenses of Keene Township relating to private road construction, site condominiums, and special use permits.

#### NOTES TO THE FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED MARCH 31, 2007

#### 12. DUE FROM (TO) OTHER FUNDS

Amounts due from (to) other funds representing interfund receivable and payable balances at March 31, 2007, are detailed as follows:

	<u>Due from</u>	Due to
General Fund	-	\$ 48,003
Tax Agency Fund	\$ 48,003	-

<sup>&</sup>quot;Due to" and "due from" balances represent amounts in the tax-agency fund which may be transferred into the general fund.

#### GENERAL FUND

The General Fund is used to account for government resources that are not required legally or by sound financial management to be recorded in another fund. Revenues in this fund are derived primarily from general property taxes, fees for services, interest, state shared revenues, grant, and intergovernmental revenues. General operating expenditures of the Township are accounted for in this fund, including Township Administration, Public Safety, Public Works, and Planning and Zoning.

The legal level of budgetary control of the General Fund is at the activity level, as reflected on the following Schedule of Revenue, Expenditures and Changes in Fund Balance – Budget and Actual.

#### KEENE TOWNSHIP STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL GENERAL FUND

#### FOR THE YEAR ENDED MARCH 31, 2007

	BUDGET	FINAL	_ACTUAL	VARIANCE WITH FINAL POSITIVE (NEGATIVE)		
REVENUES:						
Property taxes						
Current property taxes	\$ 39,000	\$ 39,000	\$ 50,193	\$ 11,193		
Delinquent property taxes	5,000	5,000	5,559	559		
Total taxes	44,000	44,000	55,752	11,752		
State sources						
State revenue sharing	112,000	112,000	113,363	1,363		
Charges for services:						
Building permits	2,500	2,500	1,910	(590)		
Cemetery sales	0	0	300	300		
Lot splits	1,000	1,000	800	(200)		
School elections	0	0	3,375	3,375		
Zoning book sales	0	0	75	75		
Telecom	0	0	2,871	2,871_		
Total fee revenue	3,500	3,500	9,331	5,831		
Investment revenue:						
Interest earnings	2,490	2,490	8,044	5,554		
Other revenue	0	12,500	13,700	1,200		
TOTAL REVENUES	\$ 161,990	\$ 174,490	\$ 200,190	\$ 25,700		

#### KEENE TOWNSHIP STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL

#### GENERAL FUND

#### FOR THE YEAR ENDED MARCH 31, 2007

201122		PURCE		IOUNTO	-, -		W	ARIANCE ITH FINAL
	BUDGETED AMOUNTS		• •	TUAL		OSITIVE		
	_ORI	GINAL	FINA	<b>4L</b>	AU	TUAL	(1)	EGATIVE)
EXPENDITURES								
General government								
Supervisor	\$	8,200	\$	8,200	\$	8,006	\$	194
Elections		3,300		3,300		2,728		572
Assessor		9,200		9,307		8,762		545
Clerk		8,700		8,700		8,648		52
Board of review		576		576		517		59
Treasurer		11,160		11,160		11,046		114
Townhall		13,400		13,400		13,549		-149
Audit & legal		2,500		2,500		1,072		1,428
Pension plan		3,000		3,427		3,416		11
Employment taxes		900		900		602		298
Total general government		60,936		61,470		58,346		3,124
Legislative		8,000		20,500		19,263		1,237
Public safety								
Fire department contributions		14,800		15,700		15,590		110
Ambulance		7,214		7,214		7,214		0
Total public safety		22,014		22,914		22,804		110
Public works								
Roads		37,440		51,594		51,594		0
Drains		3,300		3,300		2,174		1,126
Total Public Works		40,740		54,894		53,768		1,126
Planning and zoning:								
Zoning administrator		10,800		10,800		8,166		2,634
Zoning board of appeals		300		300		105		195
Planning commission		7,000		7,000		3,928		3,072
Total Planning and Zoning	\$	18,100	\$	18,100	\$	12,199	\$	5,901

#### KEENE TOWNSHIP STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL GENERAL FUND

#### FOR THE YEAR ENDED MARCH 31, 2007

	BUDGE	TED AMOUNTS		VARIANCE WITH FINAL POSITIVE
	ORIGINAL	FINAL	ACTUAL	(NEGATIVE)
Cemetery	\$ 12,200	\$ 14,400	\$ 13,920	\$ 480
TOTAL EXPENDITURES	161,990	192,278	180,300	11,978
REVENUES OVER (UNDER) EXPENDITURES	-	-17,788	19,890	37,678
NET CHANGE IN FUND BALANCES		-17,788	19,890	37,678
FUND BALANCE, BEGINNING OF YEAR	205,602	205,602	205,602	-
FUND BALANCE, END OF YEAR	\$ 205,602	\$ 187,814	\$ 225,492	-

#### TAX AGENCY FUND

The Keene Township Tax Agency Fund collects all personal and real property taxes assessed on real and personal property in the township. It disburses these funds to the appropriate governmental entities including school districts, the County of Ionia, and the Township's general fund.

#### **KEENE TOWNSHIP -- TAX AGENCY FUNDS**

## RECEIPTS AND DISBURSEMENTS BY MONTH

#### FOR THE YEAR ENDED 03/31/07

PERIOD	OPENING BALANCE	RECEIPTS	INTEREST	DISBURSE- MENTS	CLOSING BALANCE
APRIL 06	44,871.54	5,971.22	0.00	50,169.23	673.53
MAY 06	673.53	0.00	0.00	442.91	230.62
JUNE 06	230.62	652.41	0.00	0.00	883.03
JULY 06	883.03	36,203.15		31,162.29	5,923.89
AUGUST 06	5,923.89	59,813.61	10.59	44,672.36	21,075.73
SEPTEMBER 06	21,075.73	282,838.24	76.82	293,237.34	10,753.45
OCTOBER 06	10,753.45	3,117.52	9.00	9,398.03	4,481.94
NOVEMBER 06	4,481.94	1,389.05	6.57	746.25	5,131.31
DECEMBER 06	5,131.31	291,691.30	127.38	63,974.76	232,975.23
JANUARY 07	232,975.23	195,113.53	310.42	342,990.48	85,408.70
FEBRUARY 07	85,408.70	408,871.05	349.84	411,686.39	82,943.20
MARCH 07	82,943.20	15,931.98	97.27	50,969.16	48,003.29
TOTALS		1,301,593.06	987.89	1,299,449.20	

#### Lawrence Tiejema, PC

Certified Public Accountant 31 E Main St PO Box 10 Saranac, MI 48881

Phone: 616-642-0384
Fax: 616-642-0610
Email: <u>tiej@sbcglobal.net</u>

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

August 2, 2007

The Township Board Keene Township Ionia County, Michigan

I have audited the financial statements of the governmental activities and the aggregate remaining fund information of the Township of Keene, State of Michigan, as of and for the year ended March 31, 2007, which collectively comprise Keene Township's basic financial statements and have issued a report thereon dated July 2, 2007. I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control over Financial Reporting

In planning and performing our audit, I considered Keene Township's control over financial reporting as basis for designing my auditing procedures for the purposes of expressing my opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Keene Township's internal control over financial reporting

My consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significiant deficiencies or material weaknesses. However as discussed below, I did not identify any deficiencies in internal control over financial reporting that I consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to ititiate, authorize, record, process or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. I noted no significant deficiencies involving internal control over financial reporting and its operation that I consider to be material weaknesses.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Keene Township's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, we do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the township board officers, bond and credit holders, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Lawrence Tiejema, PC.

Lawren Trejeno

August 2, 2007

#### Lawrence Tiejema, PC

Certified Public Accountant 1187 Hawley Highway Saranac, MI 48881 Phone: 616-642-0384

Fax: 616-642-0610 Email: tiej@iserv.net

August 13, 2007

Keene Township 8505 Potters Road Saranac, MI 48881

To the Board of Keene Township:

l issued two reports – (1) Opinion on whether Keene Township's financial reports represent faithfully the results of operations for the year ended March 31, 2007; (2) Comments on internal control and stating whether there are material weaknesses in internal control.

While performing the audit, I observed some details of the financial records and minutes of the meetings that I may share with you. These comments may be considered topics of discussion and/or suggestions for better procedures. I would like to make the following observations:

- (1) Motions recorded in the minutes that involve expenditure of township funds should include an amount or authorize a board member to make an agreement within defined financial perimeters. For example, the motion to retain Mr. Benedict to paint the hall should read, "Moved by John to have Benedict paint the hall for \$2,000 per bid presented; Supported by Harvey; Passed."
- (2) During the fiscal year ended March 31, 2007, there were at least two financial transactions between township board members and the Township. While these transactions may demonstrate frugal use of township resources, there could be abuse by other township officials in other situations. Therefore, I suggest that the Township adopt a conflict of interest policy that includes a bid process whenever township board members do business with the Township.

(3) The Clerk and Treasurer work well together in sharing financial information so that the Treasurer can effectively balance all bank statements. On occasion, some transactions of the Clerk appear in a different month than they are recorded per the bank statements. I recommend that the Clerk be given a copy of all bank statements so that revenues and expenditures may be recorded in the month recorded by the Treasurer's records.

In conclusion, the Township keeps excellent records and pursues expenditures and projects that meet the needs of its citizens. If you have any questions, please contact me.

Sincerely,

Larry Tiejema, CPA

Lary Trejema